Summary:

- §272(b)(3) does not prohibit a BOC and its separate affiliate from sharing administrative and support services.
- §272(b)(3) does not prohibit a BOC and its separate affiliate from sharing "outside" administrative and support services provided by another affiliate or an unaffiliated party.
- The Act does not prohibit the BOCs from utilizing inbound telemarketing calls to sell their separate affiliates' interLATA services.
- The Act permits the BOCs to enter into "teaming" arrangements with IXCs.
- §272(b)(3) does not require a BOC and its separate affiliate to contract with an outside party for joint marketing.
- A BOC affiliate providing local exchange service is not an "incumbent local exchange carrier" unless the affiliate is also a successor or assign of the BOC.

§272(b)(3) does not prohibit a BOC and its separate affiliate from sharing administrative and support services.

- Section 272(b)(3) means what it says and nothing more:
 - An officer, director, or employee of a Bell operating company may not also be an officer, director, or employee of a separate affiliate.
 - Says nothing about other BOC/separate-affiliate relationships.
 - Tentative conclusion would preclude a separate affiliate from being a subsidiary of the BOC.
 - If the Act prohibits a BOC from providing financing services to a separate affiliate, §272(b)(4) is unnecessary.

Administrative and support services.

Consider §274:

- Has the same prohibition for a separated affiliate.
- But also prohibits the BOC from performing --
 - "hiring or training of personnel" = personnel recruitment and management;
 - "purchasing, installation, or maintenance of [non-telecommunications equipment]" = operating, installation and maintenance personnel.

Consider §273:

- Permits an entity that certifies telecommunications equipment or CPE to manufacture such equipment only through a separate affiliate, which must have "separate employees" from the certifying entity.
- But also prohibits the certifying entity and the separate affiliate from "engag[ing] in any joint manufacturing activities" = operating personnel.
- If the tentative conclusion were right, these specific prohibitions would be unnecessary.

Administrative and support services.

- Imposing burdens on the BOCs' separate affiliates beyond those reasonably required by the Act will frustrate the Act's goals of promoting competition and reducing regulation.
- Absent a demonstrated need to protect competition, the Commission should not impose additional restrictions on the BOCs' separate affiliates.
 - Sharing administrative/support services presents no threat to competition.
 - Cross subsidy is not a realistic threat; the Commission's existing affiliatetransaction rules provide adequate protection.
 - Needlessly imposing inefficiencies on a set of competitors will harm competition and deprive consumers of the benefits of competition.

§272(b)(3)does not prohibit a BOC and its separate affiliate from sharing "outside" administrative and support services provided by another party.

- • §272(b)(3) does not require a prohibition on such sharing.
- No evidence to suggest that sharing such services would harm competition.
- Precluding only one group of competitors from sharing such services would harm competition.
- If such sharing is prohibited, may a common parent (e.g., U S WEST) provide administrative and support services to a BOC and a separate affiliate?
- If not, how can U S WEST manage both U S WEST Communications and the separate affiliate.

The Act does not prohibit the BOCs from utilizing inbound telemarketing calls to sell their separate affiliates' interLATA services.

- Once it has in-region, interLATA authorization, a BOC may market and sell the interLATA services of its separate affiliate -- no express limits.
- No provision of the Act prohibits a BOC from using inbound calls as a sales opportunity for its separate affiliate's services.
 - Not inconsistent with dialing parity.
 - §251(g) does not require the FCC to prohibit BOCs from using inbound calls as marketing opportunities.
 - §274 prohibits joint marketing, but expressly allows limited inbound telemarketing.
- §271(e)(1) limits ability of the "Big 3" IXCs to market interLATA service with resold local service before the BOC has in-region, interLATA authorization --
 - Congress intended to put the BOCs and their competitors on roughly the same footing when it comes to selling service "packages."
 - The BOCs' competitors can and will sell "packages" including local and intraLATA and interLATA toll services on inbound telemarketing calls.
 - Unless the BOCs have that same freedom, the balance intended by Congress will not be achieved.

Inbound telemarketing

- Allowing the BOCs to market their separate affiliates' interLATA services in this fashion will benefit customers by reducing customer confusion and permitting better utilization of BOC resources.
- The BOCs and their affiliates must be allowed to market their services in the same manner as their competitors in order to compete effectively.
 - Additional regulations on one set of competitors does not allow customers to benefit from a truly competitive market.
- Parity in joint marketing rules is essential to fulfilling the Act's goals of promoting competition and reducing regulation.
 - The ability to jointly market toll and local services (other than by resale) gives IXCs an immediate competitive advantage over the BOCs and their separate affiliates.
 - Giving IXCs a further advantage by prohibiting only the BOCs from using inbound telemarketing calls to sell interLATA services would deprive consumers of the benefits of competition.

The Act permits the BOCs to enter into "teaming arrangements" with IXCs.

- §271(a) prohibits BOCs from providing interLATA services.
- "InterLATA services" defined as transmission between a point in a LATA and a point outside that LATA.
- MFJ was different.
- So long as the customer establishes a separate relationship with the IXC (i.e., no resale), BOC is not providing interLATA transmission in any sense.
- By its terms, §272(g)(2) is irrelevant.

§272(b)(3) does not require a BOC and its separate affiliate to contract with an outside party for joint marketing.

- §272(g)(1) contemplates that a separate affiliate may market the BOC's exchange services if the BOC allows others to do so.
 - This permission runs expressly to the separate affiliate.
- §272(g)(2) contemplates that a BOC may market its separate affiliate's interLATA services once it has in-region authorization.
 - This permission runs expressly to the Bell operating company.
- "Joint marketing" means a BOC's selling the services of its separate affiliate, and the separate affiliate's selling the services of the BOC.
- If Congress had intended to require the BOCs and their separate affiliates to hire an outside entity to market each others' services, it would have said so.
- The NPRM's suggestion flows from the mistaken tentative conclusion regarding administrative and support services.

A BOC affiliate providing local exchange service is not an "incumbent local exchange carrier" unless the affiliate is also a successor or assign of the BOC.

- §251(h)(1) defines an "incumbent local exchange carrier" to include only
 - the local exchange carrier that --
 - provided local service in an area on February 8, 1996; and
 - was deemed a member of NECA; or
 - a successor or assign of such a LEC.
- Unless a BOC affiliate meets one of these tests, it is not an "incumbent LEC."
 - E.g., MediaOne: Wholly-owned subsidiary of U S WEST (BOC affiliate)
 providing local exchange service in Atlanta (where Bell South is the incumbent LEC).